

## Message Text

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50

ACTION NEA-10

INFO OCT-01 IO-10 ISO-00 NEAE-00 SSO-00 NSCE-00 INRE-00

USIE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 SAM-01 OMB-01

AID-05 EB-07 FEAE-00 ACDA-05 TRSE-00 /080 W

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O 031504Z SEP 75

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC IMMEDIATE 8102

INFO AMEMBASSY CAIRO IMMEDIATE

AMEMBASSY DAMASCUS IMMEDIATE

USMISSION GENEVA

AMEMBASSY AMMAN IMMEDIATE

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GENEVA FOR ASST. SECRETARY ATHERTON

E.O. 11652: N/A

TAGS: PFOR IS US EG

SUBJECT: ISRAELI PRESS ON US-ISRAELI

MEMO OF UNDERSTANDING

1. MOST ISRAELI NEWSPAPERS HAVE CARRIED STORIES  
SEPT 2 AND 3 CONCERNING "SECRET" MEMORANDUM BETWEEN  
ISRAEL AND US RESULTING FROM LATEST NEGOTIATIONS. FULLEST  
TREATMENT IS IN JERUSALEM POST (LANDAU). FOLLOWING  
ARE RELEVANT PORTIONS OF STORY.

2. BEGIN TEXT. IN THE UNPUBLISHED MEMORANDUM  
BETWEEN ISRAEL AND THE U.S., WASHINGTON HAS  
UNDERTAKEN NOT TO PRESS ISRAEL, IN AN INTERIM NEG-  
OTIATION WITH SYRIA, FOR TERRITORIAL CONCESSIONS BE-  
YOND THOSE OUTLINED BY PREMIER RABIN DURING HIS VISIT  
TO WASHINGTON IN JUNE. THE PREMIER THEN REFERRED  
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TO MINOR ADJUSTMENTS OF THE FRONT LINE AND STRESSED

THAT HE WOULD OBJECT TO MOVING EXISTING SETTLEMENTS  
IN AN INTERIM ACCORD...

THE OVERALL EXPECTATION HERE IN JERUSALEM IS  
THAT IN THE WAKE OF THE ISRAEL-EGYPTIAN AGREEMENT,  
AND AS A RESULT OF THE ISRAEL-U.S. MEMORANDUM OF  
UNDERSTANDING, FUTURE PEACE MOVES WILL BE CONDUCTED  
IN A PRESSURE-FREE ATMOSPHERE.

THE MEMORANDUM OF UNDERSTANDING CONTAINS, INTER-  
ALIA: A PLEDGE NOT TO PRESS FOR A FURTHER INTERIM  
SINAI ACCORD;

A PLEDGE NOT TO PRESS FOR AN INTERIM ACCORD WITH  
JORDAN;

A PLEDGE TO COORDINATE WITH ISRAEL ON THE TIMING  
AND AGENDA OF THE GENEVA PEACE CONFERENCE;

A PLEDGE TO REACH UNDERSTANDING WITH ISRAEL ON  
PLANS TO BE SUBMITTED TO THE CONFERENCE;

A PLEDGE TO PROMPTLY CONSULT ON U.S. AID FOR  
ISRAEL IN THE EVENT OF SOVIET INTERVENTION;

A PLEDGE TO GUARANTEE ISRAEL'S OIL SUPPLIES IN  
TIME OF CRISIS.

THERE ARE ALSO PROVISIONS FOR ECONOMIC AID AND  
COMPENSATION FOR THE LOSS OF ABU RODEIS OIL.

THE KEY QUESTION IS HOW LONG THESE PLEDGES  
ARE TO REMAIN OPERATIVE. FORMALLY, THEY ARE LINKED  
TO THE DURATION OF THE INTERIM ACCORD WITH EGYPT,  
WHICH REMAINS IN FORCE 'UNTIL SUPERSEDED BY A NEW  
AGREEMENT.'

BUT MANY POLICYMAKERS HERE REALIZE THAT THE U.S.  
ISRAEL MEMORANDUM IS NOT INTENDED BY  
DR. KISSINGER AS A CHARTER FOR POLITICAL INACTION  
AND THEY PREDICT THAT THE SECRETARY WILL, IN TIME,  
RESUME HIS SEARCH FOR FURTHER PROGRESS IN THE  
MIDDLE EAST. THEY BELIEVE, THOUGH, THAT THE MEMOR-  
ANDUM CAN FURNISH THE BASIS FOR A CLOSER RELATION-  
SHIP BETWEEN JERUSALEM AND WASHINGTON--CERTAINLY  
CLOSER THAN THAT WHICH HAS PREVAILED SINCE THE SHUTTLE  
COLLAPSE LAST MARCH. END TEXT.

3. HAARETZ (GOLAN) SAYS THAT IN AN AGREEMENT OF  
UNDERSTANDING THE US UNDERTAKES NOT TO PRESENT  
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PROPOSALS OF ITS OWN CONCERNING FUTURE MOVES IN  
THE SINAI UNTIL THE END OF 1977. AFTER THAT, THE  
US WILL BE AT LIBERTY TO PRESENT PROPOSALS OR  
TAKE INITIATIVES "ONLY IF THEY ARE NOT CONTRARY  
TO THE POSITIONS OF THE ISRAELI GOVERNMENT". ON  
JORDAN, THE DOCUMENT SAYS THE US ACCEPTS THE  
ISRAELI POSITION THAT THE ONLY POSSIBLE SETTLEMENT  
IS AN OVERALL ONE. RE SYRIA, THE UNDERSTANDING

SPEAKS OF THERE BEING NO ROOM FOR A PARTIAL SETTLEMENT ON THE HEIGHTS EXCEPT FOR "COSMETIC ADJUSTMENTS". GOLAN ADDS THAT SINCE SYRIA WOULD REJECT THIS, THE PRACTICAL ALTERNATIVE IS AN OVERALL SETTLEMENT WITH SYRIA AS WELL.

4. AL HAMISHMAR (SHKHORI) WRITES THAT LEGAL EXPERTS FIND SIGNIFICANCE IN FACT THAT THE DOCUMENT IS CALLED "MEMORANDUM OF AGREEMENT" RATHER THAN "MEMORANDUM OF UNDERSTANDING" AS US HAD WISHED. ISRAEL PREFERS THE FORMER AS VESTING THE DOCUMENT WITH CONTRACTUAL SIGNIFICANCE. SHKHORI SAYS JERUSALEM FINDS TWO DRAWBACKS IN THE MEMORANDUM. IT CONTAINS NO UNDERSTANDING ABOUT FUTURE MOVES WITH SYRIA, PROBABLY REFLECTING KISSINGER'S INTENTION TO PROPOSE NEGOTIATIONS WITH SYRIA AFTER "A FEW MONTHS" WITHOUT HAVING HIS HANDS TIED BY ISRAELI RESERVATIONS. SECONDLY, ISRAEL HAD WANTED IT UNDERSTOOD THAT THE US WOULD NOT TAKE INITIATIVES OR MAKE PROPOSALS BEFORE AGREEING ON THEM WITH ISRAEL. THE POINT REMAINED UNSETTLED UNTIL THE SHUTTLE, WHEN A PARAGRAPH WAS ADDED SPEAKING MERELY OF "COORDINATION OF POSITIONS BETWEEN THE TWO COUNTRIES".

5. DAVAR (ESHED) AND YEDIOT AHARANOT (ZIMUKI) BOTH WRITE THAT THE MEMORANDUM CONTAINS A US UNDERTAKING NOT TO RECOGNIZE THE PLO UNTIL THE PLO RECOGNIZES ISRAEL. ESHED ADDS THAT AN AGREEMENT OF UNDERSTANDING HAS ALSO BEEN SIGNED WITH THE US "ON ADVANCE COORDINATION" BEFORE THE GENEVA CONFERENCE IS CONVENED, INCLUDING THE DATE, PROCEDURE, COMPOSITION AND PROPOSALS TO BE PRESENTED". ZIMUKI ALSO REFERS TO A CLAUSE IN THE MEMORANDUM STATING THAT THE US WILL PROVIDE FOR TRANSPORT OF OIL IN AN EMERGENCY LIMITED OFFICIAL USE

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IF NECESSARY.  
TOON

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NNN

## Message Attributes

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